

ITEM 25

NOTICE OF MOTION - COUNCILLOR CATH BLAKEY - NSW SHARK MANAGEMENT STRATEGY REVIEW

Councillor Cath Blakey has submitted the following Notice of Motion –

“I formally move that Council make a submission to the NSW Government’s review of the Shark Management Strategy which supports the phasing out of the current shark meshing program and replacing it with a combination of alternative shark mitigation strategies (such as drone surveillance, personal shark deterrents, education and SMART drumlines) that more effectively protect beach users without damaging marine wildlife.”

**Background provided by Councillor Blakey:**

The Department of Primary Industries (DPI) is seeking feedback from NSW coastal councils regarding the next Shark Management Strategy (SMS). A proposed completed survey is outlined below.

The 2015 Shark Management Strategy involved trials and research into a range of approaches, including:

- Drone surveillance
- SMART (Shark Management Alert In Real Time) drumlines
- VR4G shark listening stations
- Shark meshing/nets
- Helicopter surveillance
- Personal shark deterrents
- Clever buoys
- Barriers

An evaluation report of these methods is available on the Shark Smart website: [www.sharksmart.nsw.gov.au](http://www.sharksmart.nsw.gov.au)

In the Summer of 2020/21 shark management in Wollongong involved shark nets, drones and listening stations to detect tagged sharks.

Shark nets were first introduced in NSW in the 1930s. This summer there were 51 beaches with shark nets installed in NSW, and 85 beaches in Queensland. No other state or territory in Australia use shark nets. On the North Coast shark nets have been discontinued and replaced with smart drumlines since 2018. Across the Wollongong local government area (LGA) there were 5 beaches where shark nets were installed last summer: Coledale, Austinmer, Thirroul, North Wollongong and City Beach (South Wollongong). Shark nets are each 150 m long, 6 m high and sit in a depth of around 10 m. These nets are not comprehensive in their coverage, as they are much shorter than the lengths of each beach area. They are not a barrier to the open sea and do not exclude sharks from coming near the beach. Indeed, 40% of sharks caught in nets were on the beach-side as they headed back out to the open ocean.

**Table 1: Summary of animals caught and killed in Wollongong LGA shark nets between 2012 to 2020** (Species data available at end of document in Table 2)

|                              | Caught | Killed |
|------------------------------|--------|--------|
| Total Animals                | 263    | 146    |
| Threatened/Protected Species | 112    | 102    |
| Dolphins                     | 1      | 1      |
| Turtles                      | 4      | 4      |
| Target Sharks                | 11     | 6      |

DPI's research showed drones are the most effective shark detection and surveillance tool for NSW ocean beaches. The NSW Government has partnered with Surf Life Saving NSW (SLSNSW) to trial deploying drones at many beaches across the State, including 1 in the Wollongong LGA in the summer of 2010/21. Drone devices are capable of flying thousands of kilometres and can automatically detect the size and species of a shark. Drones can also be used to communicate with water users through sirens and a loudspeaker, for identifying swimmers in distress and can be equipped to drop personal floatation devices.

In December 2020, Wollongong received a \$45,000 DPI "Shark Observation" Grant for a Junior Surveyor Lifeguard Tower.

SMART drumlines have been trialled in numerous locations on the NSW coast, including between Shellharbour and Kiama from November 2017 to May 2018. Researchers are alerted when a shark takes the SMART drumline's baited hook. The sharks are tagged and released one kilometre offshore, then tracked using satellite and listening stations. Initial findings from the trial suggested that once tagged the sharks stay in deeper offshore water for up to four weeks before re-joining their counterparts in their general movement north and south. SMART drumlines were found to be far more effective (10x) than nets at catching target sharks (tiger, great white and bull), catch far fewer non-target animals, and kill less than 1% of animals caught.

The review of the NSW Shark Management Strategy is a chance to modernise the way shark bite risk is managed in Wollongong, to implement more effective technological solutions that don't take a toll on our marine wildlife.

#### **DPI Shark Management Strategy Survey – Wollongong City Council Proposed Submission**



UNIVERSITY  
OF WOLLONGONG  
AUSTRALIA



Charles Sturt  
University

When do you think shark mitigation measures should be deployed?

*Please select all that are relevant*

All year

September-April when people swim in the ocean

Winter

Summer

Spring

Autumn

Never

The list below includes different **community education and shark-alert measures**. Which, if any, do you support in your local government area (or NSW in general)?

|                                                                                                                                | Yes, supported                   | No, do not support    |
|--------------------------------------------------------------------------------------------------------------------------------|----------------------------------|-----------------------|
| Digital communications (through social media or special interest websites)                                                     | <input checked="" type="radio"/> | <input type="radio"/> |
| Community education forums (e.g. information nights at surf clubs, community meetings)                                         | <input checked="" type="radio"/> | <input type="radio"/> |
| SharkSmart Education 'packages' for different beach user groups (videos or FAQs relevant to surfers, divers, surf life savers) | <input checked="" type="radio"/> | <input type="radio"/> |
| Pop-up Mobile SharkSmart Education (e.g. DPI SharkSmart education trailer attends beaches, schools and surfing events)         | <input checked="" type="radio"/> | <input type="radio"/> |
| SharkSmart App (using alerts from shark listening stations)                                                                    | <input checked="" type="radio"/> | <input type="radio"/> |
| Beach signage informing beachgoers about how to avoid the chance of a shark encounter                                          | <input checked="" type="radio"/> | <input type="radio"/> |

*We are now going to ask you about **shark mitigation measures**, many of which DPI has trialled over the last five years under the NSW Shark Management Strategy. This includes public and personal protection measures to increase the safety of beachgoers to reduce the chance of a shark-human interaction occurring.*

The list below includes different **aerial surveillance measures** like helicopters and drones. Which, if any, do you support in your local government area (or NSW in general)?

|                                                                | Yes, supported                   | No, do not support    |
|----------------------------------------------------------------|----------------------------------|-----------------------|
| Drones <a href="#">drone surveillance fact sheet</a>           | <input checked="" type="radio"/> | <input type="radio"/> |
| Helicopters <a href="#">helicopter surveillance fact sheet</a> | <input checked="" type="radio"/> | <input type="radio"/> |

The list below includes different **in-water measures**. Which, if any, do you support in your local government area (or NSW in general)?

|                                                                                                                                                    | Yes, supported                   | No, do not support               |
|----------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------|----------------------------------|
| Shark Listening stations linked to the SharkSmart app<br>(detection tracking notifications)<br><a href="#">Shark listening stations fact sheet</a> | <input checked="" type="radio"/> | <input type="radio"/>            |
| Personal shark deterrent devices<br><a href="#">Personal deterrent devices fact sheet</a>                                                          | <input checked="" type="radio"/> | <input type="radio"/>            |
|                                                                                                                                                    | Yes, supported                   | No, do not support               |
| Shark mesh nets<br><a href="#">Shark mesh nets fact sheet</a>                                                                                      | <input type="radio"/>            | <input checked="" type="radio"/> |
| SMART drumlines<br><a href="#">SMART drumlines fact sheet</a>                                                                                      | <input checked="" type="radio"/> | <input type="radio"/>            |

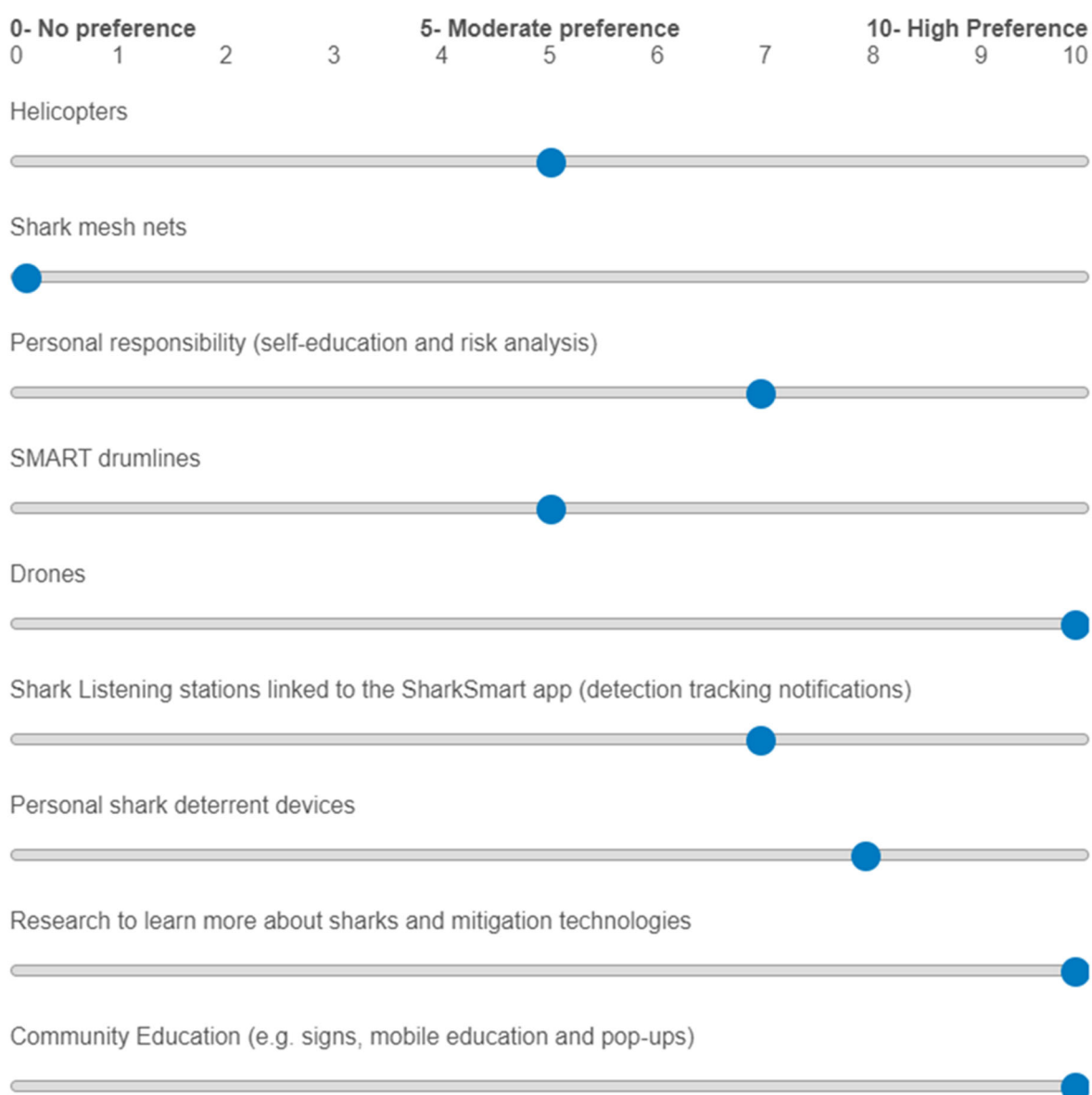
And, which of the following **research** topics, should the government focus on in your local government area (or in NSW in general) to increase protection of beachgoers?

|                                        | Yes, supported                   | No, do not support    |
|----------------------------------------|----------------------------------|-----------------------|
| Shark movement patterns and behaviour  | <input checked="" type="radio"/> | <input type="radio"/> |
| Patterns in human-shark interactions   | <input checked="" type="radio"/> | <input type="radio"/> |
| Monitoring of shark populations        | <input checked="" type="radio"/> | <input type="radio"/> |
| Role of sharks in the marine ecosystem | <input checked="" type="radio"/> | <input type="radio"/> |
| Drone technology improvements          | <input checked="" type="radio"/> | <input type="radio"/> |

Please indicate which (if any) of the shark mitigation measures listed below you would prefer for your region (or NSW in general).

For each option, please use the slider bar to indicate your preference on a scale of 0 to 10 where 0=No preference and 10=High preference. **If you have no preference for a measure, please click on the slider and ensure it is at 0.**

NOTE. We have also included personal responsibility as a mitigation option. This refers to the responsibility of individuals for their own safety when deciding to enter the ocean and includes self-education and assessing possible risk factors (e.g. bait fish, diving birds).



In 2000 characters or less (approximately 300 words), can you tell us why you selected those options the way you did based on the needs in your local area (or NSW in general)?

*“Shark Nets are no longer suitable as shark bite risk mitigation measure due to their inability to protect ocean-users, the terrible toll they take on marine wildlife and their resultant unpopularity. Alternative measures can actually reduce the risk via detection (drone surveillance) and deterrence (personal shark deterrents, SMART drumlines, etc.) without the cost to marine wildlife.”*

Do you have any further comments or suggestions for the NSW Government regarding shark mitigation in your region (or NSW in general), including any local factors that you feel should be considered?

Yes

No

Thank you for participating in the survey. Before you submit your responses, we would like to know how satisfied you were overall with the information provided to you in this survey.

Extremely satisfied

Moderately satisfied

Neither satisfied nor dissatisfied

Somewhat dissatisfied

Extremely dissatisfied

**Table 2: Wollongong LGA Shark Meshing Program Catch – 2012 to 2020**  
(Coledale, Austinmer, Thirroul, North Wollongong and City Beach)

| Species                         | Caught | Killed | Notes                                                                           |
|---------------------------------|--------|--------|---------------------------------------------------------------------------------|
| Australian Angelshark           | 2      | 1      |                                                                                 |
| Australian Cownose Ray          | 33     | 6      |                                                                                 |
| Black Stingray                  | 16     | 2      |                                                                                 |
| Broadnose Sevengill Shark       | 32     | 30     | IUCN listed Vulnerable                                                          |
| Bronze Whaler                   | 15     | 15     | IUCN listed Vulnerable                                                          |
| Bull Shark                      | 1      | 0      | Target Species                                                                  |
| Common Blacktip Shark           | 10     | 10     |                                                                                 |
| Common Dolphin                  | 1      | 1      | Protected under the EPBC Act                                                    |
| Devil Ray                       | 1      | 0      | No distinct species indicated; most devil ray species IUCN listed as Endangered |
| Dusky Whaler                    | 10     | 9      | IUCN listed Vulnerable                                                          |
| Great White Shark               | 8      | 6      | Target Species, IUCN listed Vulnerable, EPBC listed Vulnerable                  |
| Green Turtle                    | 2      | 2      | IUCN listed Endangered, EPBC listed Vulnerable                                  |
| Grey Nurse Shark                | 5      | 1      | EPBC listed Critically Endangered, IUCN listed Vulnerable                       |
| Hawksbill Turtle                | 1      | 1      | IUCN listed Critically Endangered, EPBC listed Vulnerable                       |
| Indo-Pacific Bottlenose Dolphin | 1      | 1      | Protected under the EPBC Act                                                    |
| Loggerhead Turtle               | 1      | 1      | IUCN listed Vulnerable, EPBC listed Endangered                                  |
| Longtail Tuna                   | 1      | 1      |                                                                                 |
| Mulloway                        | 1      | 1      |                                                                                 |
| Shortfin Mako                   | 2      | 2      | EPBC listed Migratory, IUCN listed Endangered                                   |
| Smooth Hammerhead               | 30     | 30     | IUCN listed Vulnerable                                                          |
| Southern Eagle Ray              | 80     | 19     |                                                                                 |
| Spinner Shark                   | 3      | 3      | IUCN listed Vulnerable                                                          |
| Tiger Shark                     | 2      | 0      | Target Species                                                                  |
| Unidentified Shark/Ray          | 5      | 4      |                                                                                 |