

ITEM 2 POST EXHIBITION - WEST DAPTO SUBURBS REVIEW

The West Dapto Suburbs Review Project aims to ensure that West Dapto Urban Release Area (WDURA) meet the community's future needs and comply with the guidelines set by the Geographical Names Board (GNB).

The three (3) existing suburbs of Kembla Grange, Huntley and Avondale are very large, reflecting their rural character. The West Dapto Suburbs Review Project examined Kembla Grange, Huntley and Avondale being divided into six (6) new suburbs to reflect their future urban character. The project is a Council initiative, responding to the GNB's policy encouraging Council's to take early action to define and name new suburbs in areas where significant land release is planned.

Following considerable community consultation, several options on the best way to proceed have been considered in consultation with GNB staff.

This report recommends that Council progress the proposed suburb boundary and naming suggestion for Kembla Grange.

RECOMMENDATION

- 1 Council applies to the Geographical Names Board (GNB) to progress the proposed new boundary and names for Suburbs 'A' and 'B' under the West Dapto Suburbs Review Project. The proposed suburb names being 'Stream Hill' and 'Kembla Grange' respectively.
- 2 The West Dapto Suburbs Review Project that applies to Huntley (Suburbs C and D) is paused until the outcomes of the GNB consideration of duplication of suburb names in NSW is finalised.
- 3 Council does not progress the West Dapto Suburb review of Avondale at this time.
- 4 Council staff keep a list of names relevant to West Dapto that have been nominated through the suburbs review process for consideration in future street and park naming. The list should be provided to active and future developers in the release area.

REPORT AUTHORISATIONS

Report of: Chris Stewart, Manager City Strategy

Authorised by: Linda Davis, Director Planning + Environment - Future City + Neighbourhoods

ATTACHMENTS

- 1 West Dapto Suburbs Review & Naming Project - Phase 2 - Engagement Report - April 2021
- 2 West Dapto Suburb A Shortlist of Names - Engagement Report - October 2021

BACKGROUND

The GNB publication: *NSW Address Policy and User Manual* recommends for areas experiencing population growth that new, smaller suburbs be created before residential densities increase significantly. Early intervention will understandably minimise disruption to future residents.

In accordance with the GNB guidelines, the proposed suburb boundaries follow existing creek lines that topographically bisect two (2) of the existing suburbs, being Dapto Creek in Kembla Grange and Robins Creek in Huntley. A proposed future road, that will be a main north south connection through the release area was selected as the most appropriate way to segment the suburb of Avondale (see Figure 1).

Rural and Urban Scale Suburbs

Rural suburbs are often large in size, which is still the case in parts of West Dapto. Kembla Grange (1,442 hectares), Huntley (1,340 hectares) and Avondale (1,795 hectares) are larger scale rural suburbs within a growing urban environment. Kembla Grange is currently experiencing urban change. In the

medium term this is expected to occur at Huntley and later in the development of WDURA, it will occur at Avondale. The GNB provide that “within urban areas an ideal suburb size is around 500ha, with a preferred minimum area of 100ha”. The proposed suburbs at Figure 1 follow GNB advice and would result in suburb sizes more consistent with their future urban form.

In the case of Avondale, proposed Suburb ‘E’ is still of a larger scale at 1,241 ha; however, the future development footprint of the area is more constrained due to riparian corridors and proximity to the escarpment. Hence the future urban development in proposed Suburb ‘E’ is likely to be of less density when compared to proposed Suburb ‘F’.

In the case of Kembla Grange, proposed Suburb A reflects where urban residential development will occur in the future. Proposed Suburb B will continue to be dominated by industrial uses and includes the Kembla Grange Racecourse. Only a small residential population will be present in Suburb B. In addition to achievement of future urban suburb size more in line with GNB guidelines the proposed suburb split better reflects the character of the two areas within the existing suburb. As suggested elsewhere in this report the renaming of Suburb A received considerable community support through our engagement process.

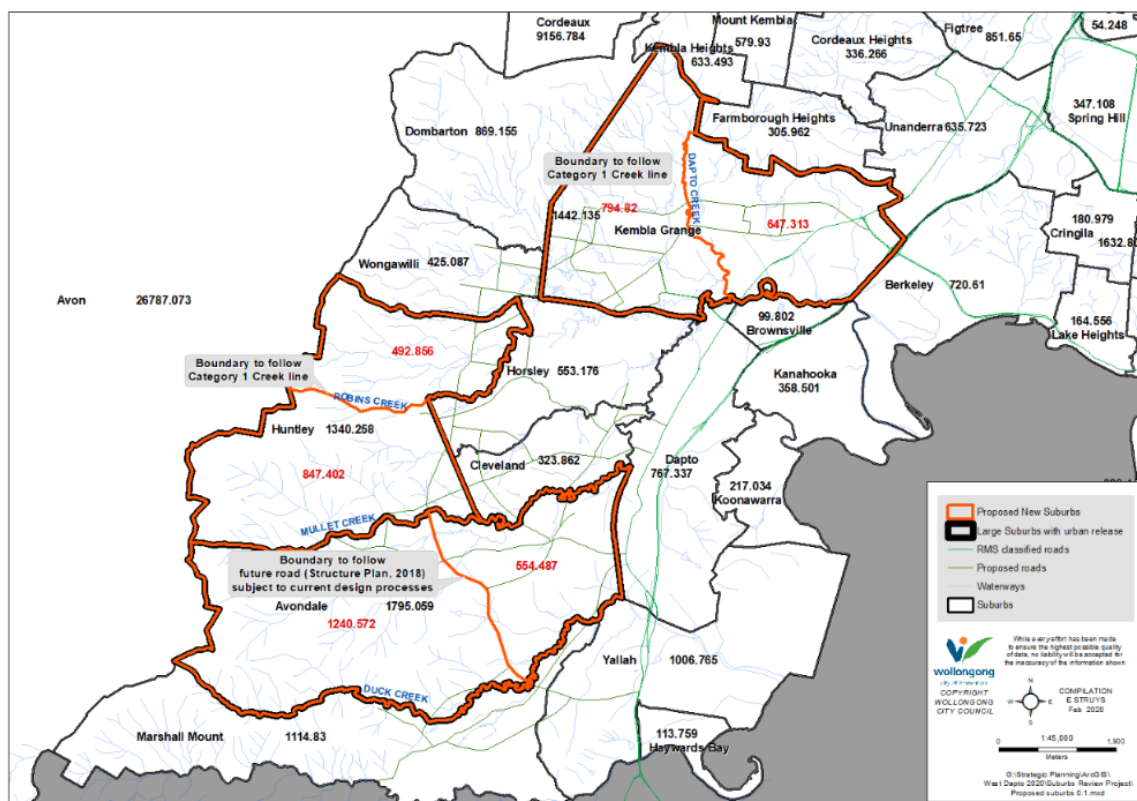


Figure 1: Proposed New Suburbs

The table below provides a summary of potential future dwelling and population outcomes for the proposed suburbs, in their current and proposed revised form. Information relating to selected established large urban suburbs within the Wollongong LGA has been included for comparison purposes.

| Suburb | Area (square km) | Population 2021 | Projected Urban Population* |
|---------------------------------|------------------|-----------------|-----------------------------|
| Figtree** | 8.52 | 12,957 | See 2021 population |
| Horsley** | 5.55 | 10,359 | See 2021 population |
| Kembla Grange existing** | 14.42 | 2137 | |
| Kembla Grange (A) | 7.95 | N/A | 6763 |

| Suburb | Area (square km) | Population 2021 | Projected Urban Population* |
|------------------------------|------------------|-----------------|-----------------------------|
| Kembla Grange (B) industrial | 6.47 | N/A | 256 |
| Huntley existing | 13.4 | 50 | 11051 |
| Huntley (C) | 4.93 | N/A | 6021 |
| Huntley (D) | 8.47 | N/A | 5030 |
| Avondale existing | 17.95 | 1,654 | 16,300 |
| Avondale (E) | 12.41 | N/A | 8,650 |
| Avondale (F) | 5.54 | N/A | 7,650 |

*Kembla Grange, Huntley and Avondale projected urban population is estimated based on developable land at 15 dwellings / ha for potential low density land and 25 dwellings / ha for potential medium density residential land.

** Figtree, Kembla Grange and Horsley 2021 population and projected urban population is based on population data and projections from Informed Decisions 2021. Kembla Grange and Horsley also include additional population estimates based on housing built to date in the West Dapto Urban Release Area.

Suburb Names and Emergency Services

The Australian Communications and Media Authority (ACMA) advise that calls to 000 or 112 (Emergency calls) are first answered by Telstra. The caller provides their location and emergency type, and the call is transferred to the emergency service organisation requested, based on the location provided. Each state and territory have their own Emergency Service Organisations. The Telstra operator who answers a 000 call may not be in the same state or territory as the caller. Therefore, to avoid potential confusion when calls are made from mobile phones (approximately 70% of calls), it is preferable for suburb names not to be duplicated. As a result, staff have continued to work with GNB staff throughout the West Dapto Suburbs Review Project to avoid any potential duplication of suburb names in NSW and Australia wide.

WDURA Suburbs Review Process to date

In March 2020, the community was invited to suggest names for the proposed six (6) future suburbs, and to provide comment on the relevance of the existing names of Kembla Grange, Huntley and Avondale. The engagement period was extended by two weeks, allowing additional time for the community to comment following the emergence of Covid-19.

Initial feedback from the community has shown that the current names of Kembla Grange, Huntley and Avondale remain meaningful. In response, it was proposed to retain those names in the eastern portions of existing suburbs Kembla Grange and Avondale, and the southern portion of the existing Huntley.

Names for the remaining three (3) suburbs were considered from submissions received through the community consultation in March 2020. An Aboriginal Working Group and Community Working Group were created to research and review the nominations with Council's project team and create a draft shortlist of suitable names. These were forwarded to GNB staff for comment, along with the proposed new suburb's boundaries. After the GNB staff comments were reviewed, a final shortlist of proposed names was presented to the West Dapto Review Committee in August 2020 and to Council at the meeting of 26 October 2020.

There was significant community interest in the proposal, particularly about the shortlisted names for proposed Suburb A (Kembla Grange), being Guwara and McPhail.

In response to the community's interest, Council's resolution on 26 October 2020 was –

- 1 Council endorse the proposed shortlist of names, as detailed in Figure 2, excluding the area west of Kembla Grange, for public exhibition. The exhibition period will be for six (6) weeks.
- 2 Council work with residents to investigate further naming options for the second portion of Kembla Grange.

Public engagement occurred over 6 weeks, from 4 November to 16 December 2020.

Proposed Suburb C (Huntley) Shortlist

The proposed shortlist of suburb names presented to Council at the 26 October 2020 meeting included -

- Lindsay - long term residents of West Dapto, with strong family associations in farming and retail.
- Woolangurri (Dharawal language meaning *track over the mountain*).
- Murringah (Dharawal language meaning *coal*).

The preliminary information received from the GNB advised that there were similar sounding locations for Lindsay. These included Lindsey (2575) in NSW and Mount Lindesay in QLD (4287), and further advice from the Board was needed about whether it could be used as a new suburb name. The GNB has subsequently advised that Lindsay cannot progress as the name is a direct duplication of a suburb in Victoria (3312) and is very similar to Lindesay (2347) in NSW.

Proposed Suburb E (Avondale) Shortlist

The proposed shortlist of suburb names presented to Council at the 26 October 2020 meeting included -

- Woolangurri (Dharawal language meaning *track over the mountain*).
- Murrindarry (Dharawal language meaning *Mount Marshall, The Mountain*).

Proposed Suburb A (Kembla Grange) Shortlist

The Community Working Groups reformed to review and research the names nominated by the community through the consultation undertaken in November – December 2020. From the 80 names nominated, the following shortlist was prepared for Suburb 'A' -

- Murringah (Dharawal language meaning *coal*).
- Stream Hill is an early land grant in West Dapto and location of one of the oldest homesteads still standing in West Dapto.
- Haworth - Robert Haworth was Member for Illawarra (1860-1864) and landowner, including part of the 1825 Dunlop Vale land grant (Kembla Grange) between 1853-1875.

The shortlisted names for Suburb A were presented to Council on 19 July 2021. Council resolved to –

- 1 *Endorse the proposed shortlist of names for Suburb A for public exhibition. The exhibition period will be for six (6) weeks.*
- 2 *Following exhibition, a report to Council be prepared with final recommendations for all proposed Suburbs A, C and E.*

The public exhibition of the shortlisted names for Suburb 'A' (Kembla Grange) occurred from 6 August to 17 September 2021.

The existing names, Kembla Grange, Huntley and Avondale were not on the shortlist as the GNB had previously advised that they are acceptable. However, the GNB advised Council on 14 September 2021 that they were looking to resolve numerous duplicated suburb names that were the result of legacy processes. Huntley (and another Wollongong suburb Spring Hill) was identified as being duplicated in the Orange Local Government Area. The two duplicate suburbs are included within a list of many duplicate localities across NSW. The NSW Address Policy and User Manual (Address Policy) provides principles which support the creation of unique and unambiguous addresses in NSW. The Address Policy states that: *Duplicate addresses across NSW are to be resolved - either through renaming of roads or address localities (suburbs). In these instances the preference is to rename the address locality before considering renaming the road.*

The GNB will hold information sessions for all affected Councils during October and November 2021 to discuss potential options to rectify the duplications across NSW.

PROPOSAL

To progress the project, whilst being responsive to concerns raised in submissions and considering GNB advice, the following options were considered -

- 1 Apply to GNB with new names for all six (6) proposed suburbs.**
- 2 Apply to GNB with new names for four (4) of the six (6) proposed suburbs – Suburbs ‘A’, ‘B’ (Stream Hill, Kembla Grange), ‘C’ and ‘D’ (Murringah, Huntley).**
- 3 Apply to GNB with new names for only two (2) of the six (6) proposed suburbs – Suburbs ‘A’ and ‘B’ (Stream Hill, Kembla Grange), defer the review project for Huntley pending outcomes of the GNB review into duplication of suburb names and not progress with Avondale at this time.**
- 4 Apply to GNB with new names for only two (2) of the six (6) proposed suburbs – Suburbs ‘A’ and ‘B’ (Stream Hill, Kembla Grange) and seek more community naming suggestions for Suburbs ‘C’ (Huntley) and ‘E’ (Avondale).**

It is recommended that Council progress with Option 3.

Kembla Grange

Research into the suggested names for Suburb ‘A’ (western portion of the exiting Kembla Grange), by Council staff and the Community Working Groups, has been objective and thorough. The GNB has also assisted, providing new and updated guidance on names. Based on the Community Working Group’s research, the GNB’s initial advice and the results of the public exhibition process, Stream Hill is considered worthy of recognition and likely to be supported by the GNB.

The GNB may also support Murringah as a name for Suburb ‘A’ as it is an Aboriginal word which is meaningful to the area. However, during the August / September 2021 exhibition, community support was strongest for Stream Hill. There was still good support for Murringah. However, as mentioned in the consultation section of this report, some concern was raised about the potential use of ‘Murrin’ in Murringah and Murrindarry, by a member of the Aboriginal community. Staff acknowledge that the term holds different meaning within our community. Staff will continue to work with all Aboriginal stakeholders to ensure the use of any Aboriginal names or words reflect a collective understanding within the community. If Murringah is selected as a name to progress to GNB for formal consideration, staff would inform GNB of the concern raised.

Avondale

Avondale residents showed a keen interest in the project during the August / September 2021 Suburb ‘A’ shortlisted names exhibition phase. Council received a variety of responses in submissions; however, the predominant opinion expressed was that Avondale should not be divided into two separate suburbs. Further, the name Avondale should be kept for the western portion of the suburb, due to its connections to European heritage. The petition received during the November / December 2020 exhibition was also referred to in numerous submissions, with some people asking for their names be added. Submissions also raised concern that the Avondale Public School (former) would not lie within the suburb called Avondale, and that the new smaller Avondale suburb would not reflect the original boundaries of the original Avondale Estate. Staff have noted that the Avondale Public School (former) is currently located in Huntley, immediately north of Avondale’s existing boundary – within proposed Suburb ‘D’ – the area proposed to retain the name Huntley.

Council’s Heritage officer has also raised concern that the whole area of the original estate is not contained within proposed Suburb ‘F’ – Avondale. The Avondale Homestead lies within proposed Suburb ‘F’, the area proposed to retain the name Avondale. This was an important consideration when the boundaries were chosen. The original Avondale Estate boundaries however (shown in Figure 2 below) extend across land that is in both proposed Suburbs ‘E’ and ‘F’. Mullet Creek formed the northern property boundary. Land within the original estate is now owned by 7 separate entities and the original

cadastral shape has been lost over time. The land will also be significantly transformed by urban development in the future and the original shape is likely to be lost.

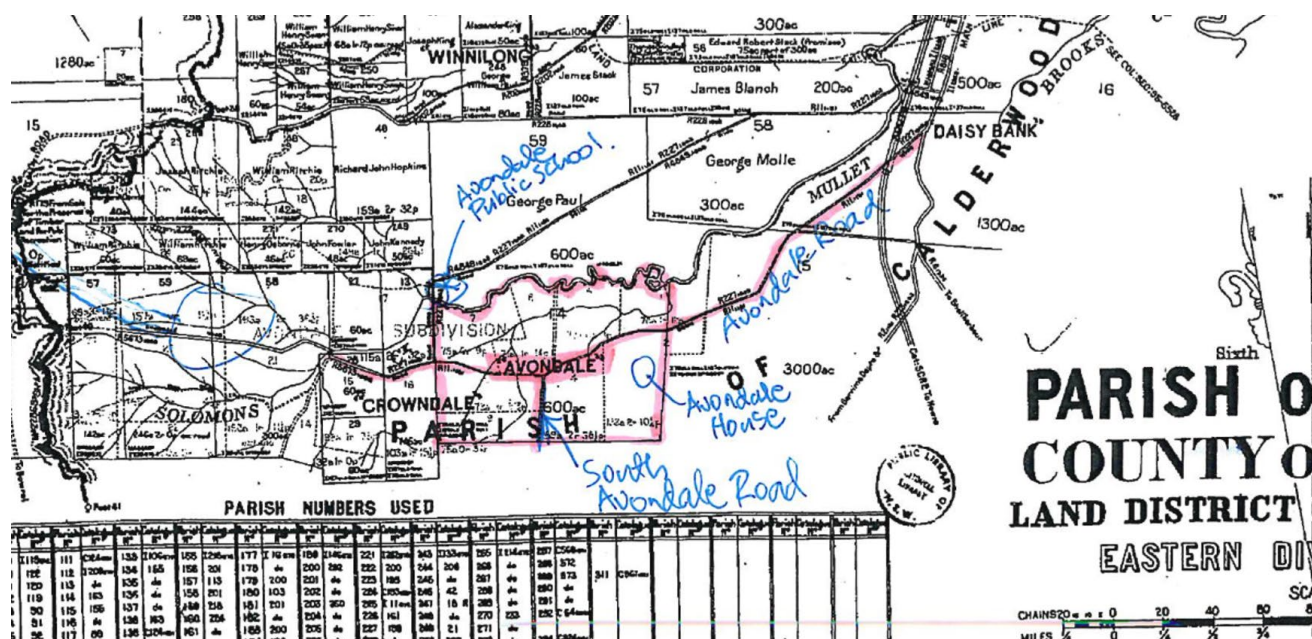


Figure 2: The original Avondale Estate

Due to its land area and projected population, consideration needs to be given to Avondale being split up into at least two smaller suburbs, sometime in the future.

Huntley

As suggested elsewhere in this report, GNB are looking to resolve numerous duplicated suburb names that are the result of legacy processes. The suburb name Huntley is shared with a locality at Orange City Council. The GNB will hold information sessions during October and November 2021 to discuss potential options to rectify the duplications across NSW. Therefore, it is appropriate to defer any decision regarding the possible boundary and name(s) of the existing suburb, Huntley.

The remaining steps for the suburb naming project are anticipated to be –

- Council endorse formal submission to GNB for Suburb 'A' and 'B' with proposed final names and boundaries submitted to GNB for review.
- GNB carry out a public exhibition process. Council would be provided opportunity to respond to submissions.
- GNB reviews all submissions then decides to either recommend the suburbs proposal to the NSW Minister for Customer Service who has the final say
- GNB to inform Council of new suburb names.
- Council endorses new suburb names.

The revised target completion of the project is the end 2022.

CONSULTATION AND COMMUNICATION

Council staff have undertaken extensive engagement since the suburbs review project commencement in early 2020.

In summary we held engagement exercises as follows –

- March and April 2020 – community naming suggestions invites for all six proposed suburbs (A, B, C, D, E, F). See Figure 3.

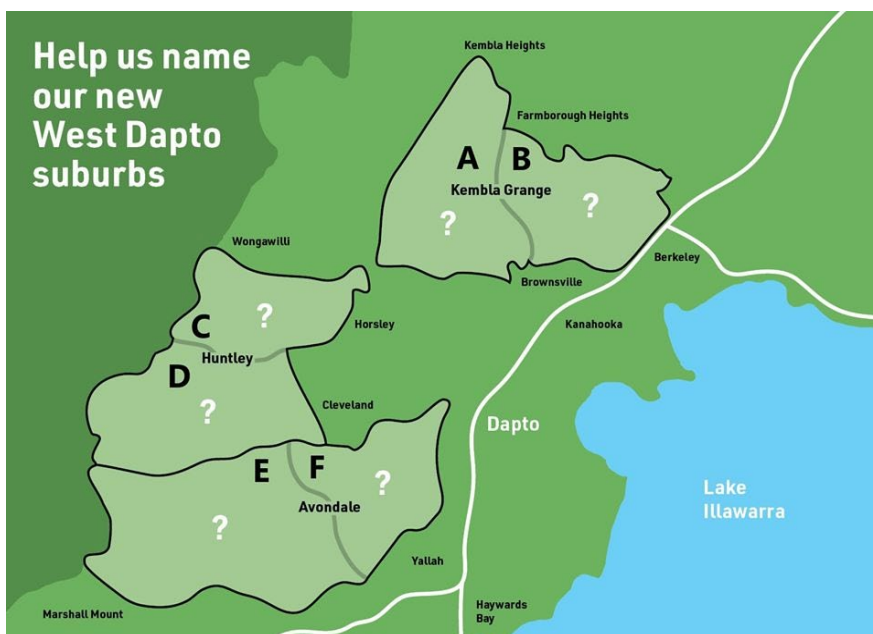


Figure 3: Proposed New Suburbs

- November and December 2020 – community invited to tell us naming ideas for Suburb ‘A’ and provide feedback on shortlists names for Suburb ‘C’ (Huntley) and ‘E’ (Avondale). See Figure 4.

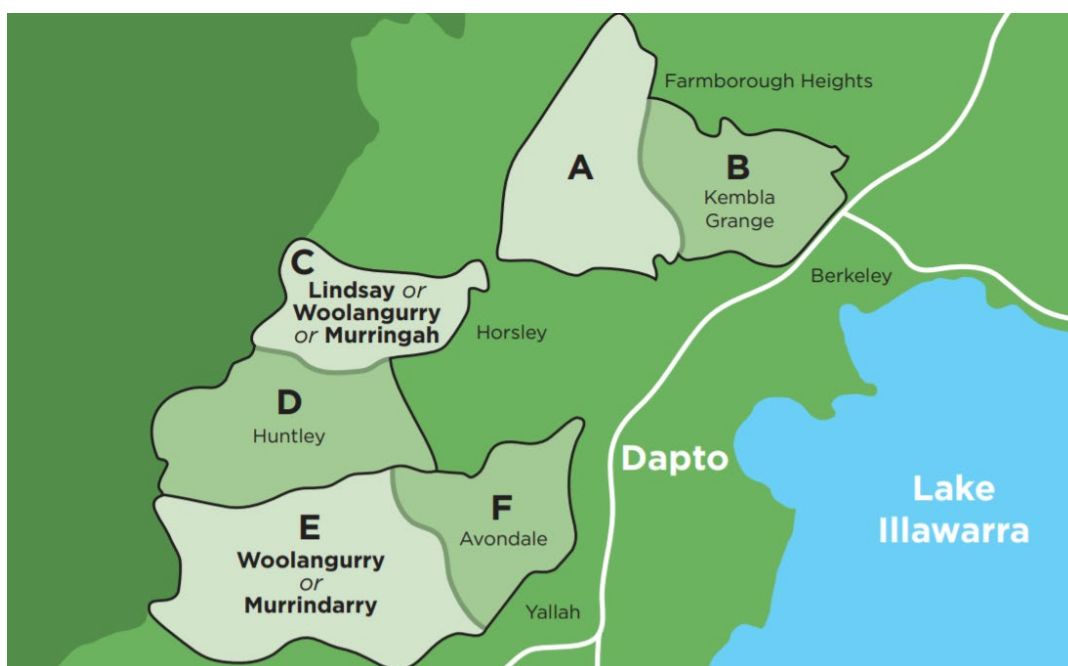


Figure 4: Suburb ‘C’ and Suburb ‘E’ Shortlist

- 6 August to 17 September 2021 – community invited to comment on shortlist names for Suburb 'A'. See Figure 5.

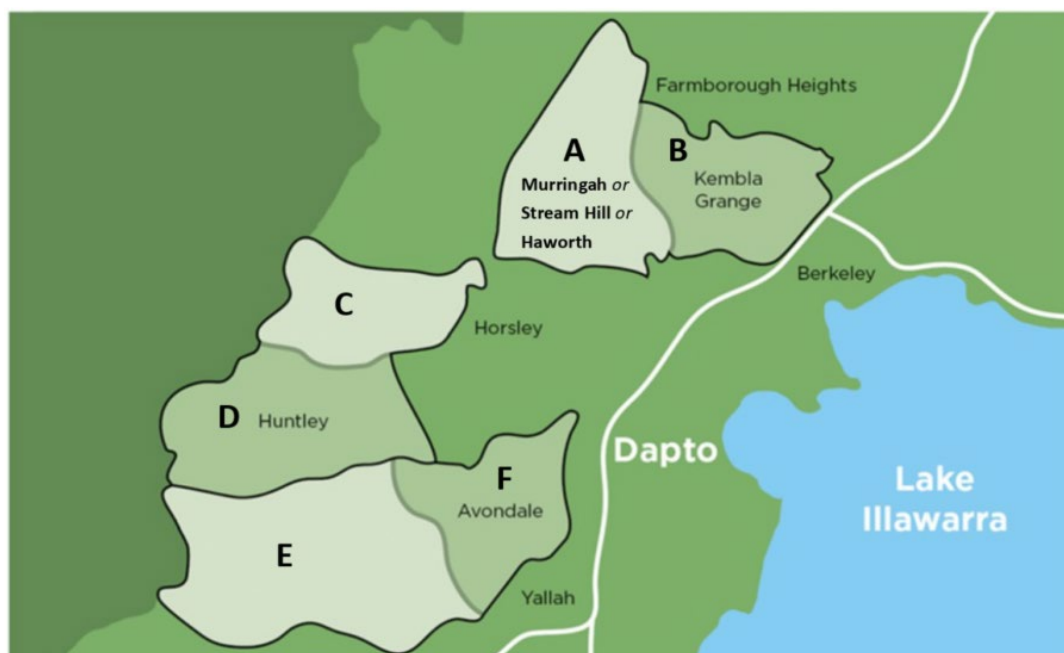


Figure 5: Suburb 'A' Shortlist

Detail of engagement activities and results are provided at Attachment 1 and 2 of this report.

PLANNING AND POLICY IMPACT

This report contributes to the delivery of Our Wollongong 2028 Goal “We have an innovative and sustainable economy” “We are connected and engaged community”. It specifically delivers on the following -

| Community Strategic Plan | Delivery Program 2018-2022 | Operational Plan 2021-22 |
|--|--|---|
| Strategy | 4 Year Action | Operational Plan Actions |
| 2.1.5 West Dapto urban growth is effectively managed to balance employment and population growth | 2.1.5.1 In collaboration with key agencies, facilitate the West Dapto Taskforce to deliver the first stages of the West Dapto Urban Release Area | In collaboration with key agencies, facilitate the West Dapto Review Committee to deliver the first stages of the West Dapto Urban Release Area |

SUSTAINABILITY IMPLICATIONS

The review of suburbs at West Dapto does not have any specific environmental sustainability implications.

RISK MANAGEMENT

The existing size and scale of the suburbs Kembla Grange, Huntley and Avondale is not ideal in an ultimate urban development and emergency response context. Once the three (3) existing suburbs reach their ultimate urban residential density capacity it would not be conducive to the most efficient emergency services coordination. Therefore, the proposed six (6) suburbs would provide a more sustainable and coordinated outcome for the community and public resources. This proposal is expected to improve address identification and emergency services coordination for Kembla Grange residents.

FINANCIAL IMPLICATIONS

There are minimal financial implications of the proposed West Dapto Suburbs review project. Staff resources in the City Strategy Division and Engagement team have been utilised to undertake the project. Communication and engagement costs will continue throughout the project.

CONCLUSION

Community working groups made up of members from heritage groups, the Dapto community and Aboriginal community and Traditional Custodians have worked very closely with the project team to develop the shortlist of names for the proposed suburbs, that meet the GNB criteria and are significant to West Dapto.

Based upon the various community feedback, this report recommends that Council progress the proposed suburb boundary and naming suggestion for Kembla Grange. Based on the Community Working Group's research, the GNB's advice, and the results of the public exhibition process, Stream Hill is considered worthy of recognition as the proposed name for Suburb A and is likely to be supported by the GNB. The name Kembla Grange is proposed to be retained for Suburb B under the review project.

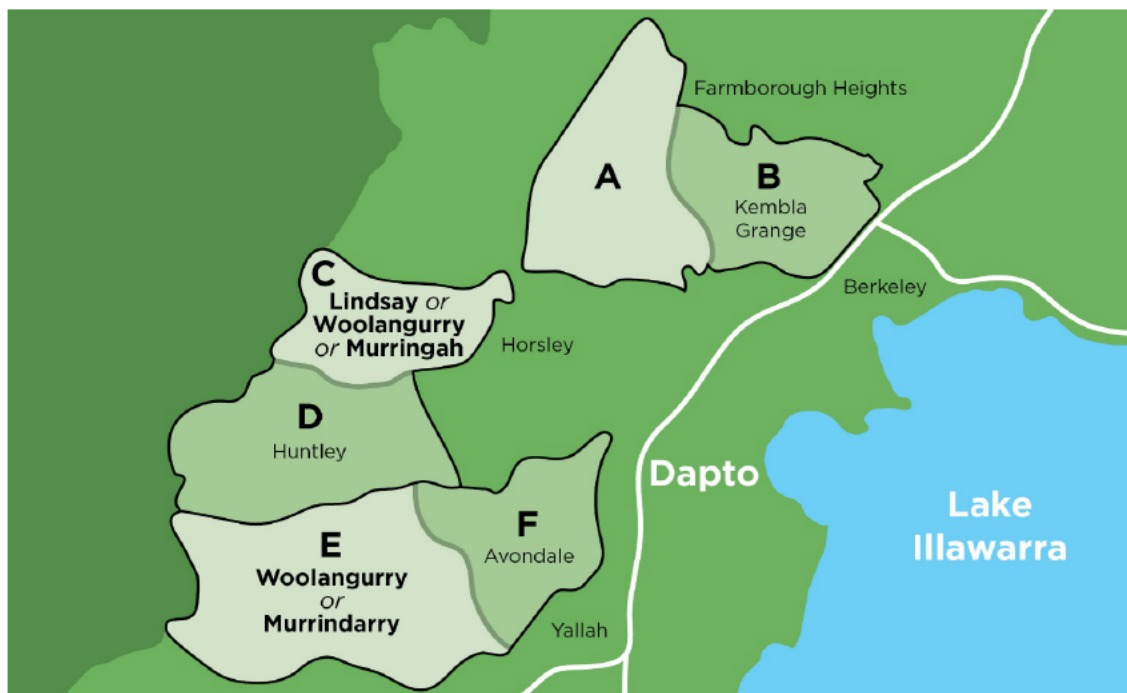


West Dapto Suburb Review & Naming Project - Phase 2
Engagement Report
April 2021

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Executive Summary



Phase 1 of this project commenced in March 2020, informing the community of suburb boundary reviews of Avondale, Huntley and Kembla Grange and inviting community members to suggest new suburb names. For more information about phase 1 of the project visit Council business papers at www.wollongong.nsw.gov.au/your-council/council-meetings/councilbusinesspapers The final shortlist of proposed new West Dapto suburb names was presented to Council for endorsement on 26 October 2020. Council resolved to endorse the shortlist of names for the second portions of Huntley and Avondale for public exhibition. At the Council meeting on 26 October 2020, Council resolved to work with residents to investigate additional naming options for the second portion of Kembla Grange - Suburb A.

This engagement report summarises the engagement process for phase 2 of this project. During phase 2, we invited community members to tell us their naming ideas for the second portion of Kembla Grange and to provide feedback about the shortlist of names for Avondale and Huntley.

In total we received 244 submissions and 1 petition during phase 2 of the engagement. Of these submissions, 132 were online, 14 were email or letters and 98 were feedback forms. Residents could complete a separate online survey or feedback form for Avondale /Huntley and Kembla Grange. Emails and letters either mentioned one or both suburb areas.

Avondale and Huntley feedback came from 93 submissions, which included 31 online responses, 8 emails and letters and 54 feedback forms and 1 petition. Of the four names suggested for Avondale and Huntley only Lindsay received support (49) with half that number of people opposing it (26). Murringah and Murrindarry received some support but more submitters opposed the use of these names.

Woolangurly results were closer. More people said no to Woolangurly (42) than supported it (35). However, of those who did support the name, more people said they would be happy for the name to be used for either suburb E or C than said yes separately for C or E only.

The petition (with 240 signatures) objected to any name change in the existing Avondale suburb stating "we the undersigned object to the name change from Avondale (Dapto) with a historic, pioneer and rural connection (since 1857) Avondale estate 1893.

Kembla Grange feedback came from 160 submissions, which included 110 online responses, 6 emails and letters and 44 feedback forms. Neither Guwara nor McPhail received clear support in submissions, with the majority of people stating they did not agree with either name for Suburb A.

119 people made suggestions for an alternative or new name for Suburb A. 77 different names were put forward. These names were reviewed and researched by the Community Working Group, in conjunction with Council staff.

Community engagement with the Aboriginal community has been consistent and ongoing since February 2020. At the end of 2020, a number of Traditional Custodians and Knowledge Holders requested to be involved with the project and have been highly engaged with the project since this time. The Aboriginal Community Working Group came together in February 2021 to discuss the project. They provided a shortlist of names with information about where each name should be placed and the reasons why.

When the broad community engagement period for Phase 2 ended, the two community working groups were re-established to review and assess all suggested names against the Geographical Names Board's criteria and significance to West Dapto. The shortlist for Suburb A is Stream Hill, Haworth (nominated by the non-Aboriginal working group) and Murringah (nominated by the Aboriginal Traditional Custodian Groups).

The next step in the process for naming suburbs A, C and E, are expected to occur in April and May, with the suggested names being initially reviewed by the Geographical Names Board, West Dapto Review Committee and Councillors. Any further general community engagement organised by Council will be reported on separately in the future.

Background

In March 2020, Council informed the community of the suburb boundary reviews in West Dapto and invited the community to suggest names for the new suburbs. As West Dapto develops, the existing suburbs Avondale, Huntley and Kembla Grange are becoming too large and need to be split in half. The project is being run in two phases:

Phase 1 *(concluded in July 2020).*

- Inform the community of the suburb boundary reviews.
- Invite the community to suggest names for the new suburbs.
- Establish two (2) Community Working Groups to review and assess the suggested names against the GNB criteria and any significance to West Dapto.
- Use the information collected by the Community Working Groups and Project Team to develop a draft shortlist of names for each of the new suburbs.
 - Draft shortlist to go to GNB staff for informal review.

Phase 2

The final shortlist was presented to Council for endorsement on 26 October 2020. Council resolved to endorse the shortlist of names for the second portions of Huntley and Avondale for public exhibition. At the Council meeting of 26 October 2020, Council resolved to work with residents to investigate additional naming options for the second portion of Kembla Grange. During phase 2 of the project we invited community members to tell us their naming ideas for the second portion of Kembla Grange and we invited community members to provide feedback about the shortlist of names for Avondale and Huntley. The 6 week public exhibition period commenced on Wednesday 4 November and closed on Wednesday 16 December 2020.

The Community Working Groups were re-established to review and assess all of the newly suggested names for the second portion of Kembla Grange. The West Dapto Review Committee will make recommendations about the proposed new suburb names. Full Council will consider these recommendations. Following this, we will submit the final names and boundaries to the GNB for review and exhibition.

- GNB to inform Council of new suburb names.
- Council endorse new suburb names.

This engagement report is a summary of the engagement process of phase 2 of this project.

Engagement with Aboriginal community

Engagement with Aboriginal community members, Traditional Custodians and Knowledge Holders has been consistent and ongoing since February 2020. Towards the end of 2020 a number of Traditional Custodians and Knowledge Holders expressed interest in being part of the project and have been highly engaged members of the Aboriginal community working group since. The Aboriginal community working group is made up of Traditional Custodians and Knowledge Holders and has reviewed and assessed all Aboriginal names that were submitted during phase 2 of engagement for this project.

The group initially agreed that the three previously agreed upon names of Murringah (Dharawal language for 'coal'), Woolangurri (Dharawal language for 'track over the mountain') and Murrindarry (Dharawal language for 'the mountain') be put forward to the GNB and Council for consideration. The group again agreed that the three previously agreed upon names of Murringah (Dharawal language for 'coal'), Woolangurri (Dharawal language for 'track over the mountain') and Murrindarry (Dharawal language for 'the mountain') be put forward to the GNB and Council for consideration. Feedback from another Traditional Custodian group resulted in Woolangurri being removed and not being used as a suburb name.

The working group agreed they continued to prefer to keep Murringah for proposed suburb 'A' but could also be used for proposed suburb 'C' in the event a non-Aboriginal name was used for 'A'. The group also decided to keep Murrindarry for proposed suburb 'E'. The group noted their reason for nominating Murringah to also be considered for use at proposed suburb 'C' is that the coal mine is located in 'C'.

Stakeholders

Stakeholders included:

- Residents of Avondale, Kembla Grange, Huntley and the wider West Dapto and Dapto communities
- Neighbourhood Forum 8
- Wollongong Heritage Reference Group
- Illawarra Shoalhaven National Trust
- Illawarra Historical Society
- Community groups such as CareWays, Rotary and Quota

- Local primary and high schools
- Migrant Heritage Project
- Local Traditional Custodians
- Illawarra Local Aboriginal Land Council
- Aboriginal Reference Group
- Aboriginal organisations and individual knowledge and language holders

Methodology

A number of communication methods were used in phase 2, including;

- Engagement website which included links to phase 1 engagement website and GNB, an FAQ, Council Business Papers, maps and two feedback forms.
- Frequently Asked Questions
- Advertiser notifications 18 and 25 November
- All local primary and high schools emailed poster to include in school newsletter
- Posters displayed around the Dapto community (though was limited due to Covid)
- Letters to all residents and land owners of Avondale, Huntley and Kembla Grange including FAQ, poster, survey and reply paid envelope.
- All key stakeholders and participants from phase 1 emailed when project website was live.
- Update at Neighbourhood Forum 8 meeting in November 2020.
- Media release 6 November 2020.
- Information packs including an FAQ, poster and feedback form at Customer Service and Dapto and Wollongong Libraries.

Engagement methods included two separate feedback forms; one to provide feedback about Avondale and Huntley proposed names and the other to provide feedback about Kembla Grange previous proposed names and to invite suggestions of new/alternate names.

Results

This section of the report provides details on the engagement activities (Table 1), the on-line participation summary (Table 2) and the feedback on the most preferred options for Avondale and Huntley (see Table 3), the level of support for Guwara and McPhail from Kembla Grange (Table 4), the additional suggested names from the community for Suburb A (Table 5), and potential names for Suburb A from non Aboriginal

Working Group members (Table 6). A summary of comments on each of the suburb names appears in the report below.

Engagement Participation Results

Details of the number of participants for each engagement activity are presented in Table 1.

Table 1: Engagement participation results

| Engagement activity | Participation |
|---|---------------|
| Submissions received during the engagement period | 253 |
| Petition | 1 |

Online Engagement Results

A total of 132 submissions were received online. Table 2 presents the usage statistics for the project page on Council's website.

Table 2: Summary of online participation

| Measure and Explanation | Usage |
|---|-------|
| Unique Site Visits – Total number of visits to the project page | 1,100 |
| Aware – Total number of users who viewed the project page | 864 |
| Informed – Total number of users who opened a hyperlink or read a document | 439 |
| Engaged – Total number of users who have actively contributed to the project via the project page | 132 |

Submission results

The community had the opportunity to complete two online surveys (or feedback forms) for this project. One for Avondale and Huntley and one for Kembla Grange. The results for each of these will be reported separately in the following sections.

Avondale and Huntley results

Community members were asked to provide feedback on names put forward for Avondale and Huntley

Feedback came from 93 submissions, which included 31 online responses, 8 emails and letters, 54 feedback forms and 1 petition. The results are recorded in Table 3.

Table 3: Support for Suburb Names for Avondale and Huntley

| Suburb Name Support | Yes | No |
|-------------------------------|------------|-----------|
| Lindsay | | |
| Engagement HQ | 17 | 12 |
| Feedback forms | 31 | 14 |
| Email & letters | 1 | |
| Lindsay total | 49 | 26 |
| Woolangurri | | |
| Engagement HQ | 11 | 18 |
| Feedback forms | 24 | 26 |
| Email & letters | | |
| Woolangurri for suburb C | 10 | |
| Woolangurri for suburb E | 19 | |
| Woolangurri for Either | 24 | |
| Woolangurri total | 35* | 42 |
| Murringah | | |
| Engagement HQ | 16 | 14 |
| Feedback forms | 12 | 29 |
| Email & letters | | 1 |
| Murringah total | 28 | 44 |
| Murrindarry | | |
| Engagement HQ | 13 | 18 |
| Murrindarry – Feedback forms | 17 | 24 |
| Murrindarry – Email & letters | | 1 |
| Murrindarry total | 30 | 43 |

Of the four names suggested for Avondale and Huntley, only Lindsay was supported. Murringah and Murrindarry received some support but more people from the general community opposed the use of the names.

Woolangurri's results were closer. More people said no to the name (42) than supported it (35). However, of those who supported Woolangurri, more people said they would be happy for Woolangurri to be used for either E or C, than said yes for C or E only.

The following section provides a summary of the comments made for and against each suburb name.

Comments on Lindsay

Those supporting the name of Lindsay said the name has some historical connection to the area, is easy to pronounce, and spell and does not look or sound similar to other suburb names.

The relevance of Lindsay for the suburb was questioned by those opposed to the name. Some suggested an indigenous name should be used. Others said the name would be confused with Lindsay Mayne Oval at Unanderra.

Rather than suggesting a new suburb name several people said it was a mistake to change the name, and one said they had not been consulted in the first round of engagement.

Comments on Woolangurri

Some people said they like the name Woolangurri. Those not supporting the name said it was too difficult to spell or pronounce, was too similar to Wollongong or Wongawilli and the name, in their opinion, had no historical aspect.

Some residents said Council should leave the existing suburb name as it was very important to the local farming community. A comment was made again that some residents were not directly consulted in the first round of engagement.

Comments on Murringah

Those supporting Murringah said it was a relevant Dharawal word, pays respect to indigenous people, rolls off the tongue, easy to pronounce, different from other Illawarra suburbs and reflects the coal mine land nearby.

Reasons given for opposing the name Murringah were similar to those mentioned for Woolangurri. namely, the relevance of the name for the suburb was questioned and the name was considered difficult to spell. One person said the name sounded cold and sterile.

Rather than suggesting a new suburb name several people said it was a mistake to change the name, and one said they had not been consulted in the first round of engagement.

Comments on Murrindarri

Positive comments said Murrindarri was a relevant Dharawal word and there was some support for an indigenous name. It was considered appropriate being adjacent to Bong Bong mountain.

Difficult to pronounce and spell and doubt about the historical relevance of the name Murrindarry were reasons stated for not supporting this name. Again, some people said rather than suggesting a new suburb name several people said it was a mistake to change the name, and one said they had not been consulted in the first round of engagement.

Proposed Avondale/Huntley suburb change comments

The online survey and feedback forms asked residents to share any other comments they had regarding the proposed Avondale/Huntley suburb name changes. Comments were received via email, letters and the petition. A summary of the comments appears below.

There were many negative comments about the boundary change for Avondale. Queries were made about whether the creek or roads should be used as a boundary. Several requests were made for area E to remain as Avondale, inclusive of the homestead and future road rerouted to the east side of Avondale homestead. It was suggested this would show Council working with the community.

Some people used this part of the survey to repeat their views on the suggested suburb names. People making positive comments thought it was great to use local indigenous words and names. There were requests to keep names simple but unique from existing suburb names. It was suggested names should be selected that respect local history, the environment but is modern like the area, no longer rural but urban. Using Dharawal names for future streets rather than for suburbs was mentioned as a way to show respect for indigenous culture, but to keep Avondale as the suburb name.

Comments on the recent change of Penrose to Avondale were made, stating that a further change was too confusing. Again a claim was made that ratepayers in area E were not contacted directly in the original engagement.

Kembla Grange submission results

Community members were asked to provide feedback on the names Guwara and McPhail that were nominated for Kembla Grange. There was also an opportunity to provide an alternative suburb name, and to provide details on how that name met the GNB's guidelines and its significance to West Dapto.

Feedback came from 160 submissions, which included 110 online responses, 6 emails and letters and 44 feedback forms. The results are recorded in Table 4.

Table 4: Support for Guwara and McPhail

| Suburb Name Support | Yes | No |
|-------------------------------|-----------|------------|
| Guwara – via Engagement HQ | 31 | 77 |
| Guwara – via feedback forms, | 10 | 32 |
| Guwara - emails and letters | 1 | - |
| Guwara Total | 42 | 109 |
| McPhail – via Engagement HQ | 5 | 103 |
| McPhail – via feedback forms, | 32 | 38 |
| McPhail - emails and letters | - | - |
| McPhail total | 37 | 141 |

Neither Guwara nor McPhail was supported by the community making submissions for Suburb A. Comments for and against Guwara and McPhail have been summarised and appear in the tables below.

Comments on Guwara

Some people said Guwara was the best of the two names suggested, preferring it to McPhail. The Aboriginal meaning of Guwara was considered very fitting by several people. Those opposed to the name said it was too difficult to say, spell and wasn't relevant to the local area. The existing name Kembla Grange was given as a reason why some residents had bought into the area.

Comments on McPhail

Several positive comments were received saying the McPhail family had made a positive contribution to the area. One person suggest McPhail Grange would be a more suitable suburb name.

Of the many comments not supporting the name McPhail, most said it sounds like failure. It was mentioned residents living in a suburb called McPhail would be subject to ridicule. It was felt the name was too common, not liked, sounded like a real estate agency and that many other local pioneering families could be honoured. One submission stated the family was acknowledged with the existing McPhail reserve.

New or alternative names suggested for suburb A

The community were asked if they had a suggestion for a new or alternative name for suburb A.

119 people made a suggestion for Suburb A; 88 online surveys and 31 completed Kembla Grange feedback forms.

Residents were asked to say how their suggested name met the Geographical Names Board's criteria, and the relevance the name had to West Dapto.

A total of 77 names were put forward. Some people suggested more than one name, some names were suggested a multiple of times. Table 5 below shows all of the suggested names for Suburb A.

Table 5: Suggested Names for Suburb A

| Suggested Names for Suburb A | | |
|---|--|-----------------------------------|
| Banyula | Grangeview/Grange View | Little Hill |
| Barlyn | Granger | Logbridge |
| Barooga | Grangeville | Lower Dombarton |
| Baroomby | Gum Tree Valley | Lyden/Lyden View |
| Black Wattle Hill | Hampton | McPhail Grange |
| Blue Gum Plains or Blue Gum Sands, Blue Gum Point | Harrington | Mallon Valley |
| Brumby | Hastings | Marceau Fields |
| Captains Glen/Captains Grange | Haworth/Haworth Grove | Mountain Grange/View |
| Cummins | Haysville | Mount Kembla/Mount Kembla Heights |
| Daisy Bank | Hillview, Hillsview | Mountindale |
| Dalton | Hudson Estate | Newton Park |
| Darkes Meadow | Hunt Valley | Omaroo |
| Djenbella Plains | Hyde Park | Owen |
| Dombarton | Iredel | Parkview, Parkdale |
| East Wongawilli | Johnston's Meadow | Peter |
| Edenfield | Jordan | Preston |
| Ellimeek | Kemberton | Sanctuary Views |
| Escarpment views | Kembla Escarpment/Foothills/ Heights/Hills/Meadows/ Mountain/Plains/Ridge/Vale/ Valley/Views | Sapphire Grange/Valley |
| Farmborough | Kembla Grange/Kembla Grange Estate | Stane Dyke |
| Flametree | Kembla Plains | Stream Hill |
| Fraser Hill | Kembla Ridge | The Grange |
| Gerard | Kembla Valley | The Ridge |
| Glen Ayre | Kembla Vale | Warra Views |
| Glengarry | Kembla Views | Weston Park |
| Glenleigh/Glen Leigh | Lindsay | Windy Valley |

Community Working Group 2021

Council staff reconvened the Community Working Group in early 2021 and asked for their assistance in reviewing the names put forward by the community for Suburb A. Each member was asked to research a group of names and present their research back to the Project Team.

Members of the Community Working Group then met to discuss the suggested names and have requested that staff discuss the merits of the following names with the West Dapto Review Committee before seeking informal advice from Geographical Names Board staff.

Table 6: Potential names for Suburb A from non - Aboriginal Working Group members

| Potential Names | Community Working Group Preference | Reason |
|-----------------------|---|---|
| Stream Hill | Group's preferred name | Historical evidence to support the name and significance to West Dapto. |
| Stane Dyke | Group does not support this name | Misappropriation concerns, potential spelling and pronunciation issues, the name is already used for park and a street. |
| Haworth/Haworth Grove | Group generally supportive of this name going forward | Generally supportive with some concern around pronunciation. |
| Escarpment Views | Group does not recommend the name go forward | Too generic and not unique to West Dapto |

For Suburb A, following receipt of the informal advice from the Geographical Name Board, Council staff will present to the Executive Management Committee. Following this, a decision will be made on when to report back to Council for their consideration.

OUR WOLLONGONG

JOIN THE CONVERSATION

West Dapto Suburb A Shortlist of Names

Engagement Report October 2021

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Executive Summary

Early in 2020, we asked the community to suggest names for the new West Dapto suburbs. Community working groups, made up of members from heritage groups and the Dapto community, reviewed all proposed non-Aboriginal names. Aboriginal community members and Traditional Custodians reviewed all proposed Aboriginal names. The working groups worked closely with Council's project team to develop a shortlist of names, that meet the Geographical Names Board of NSW criteria and are significant to West Dapto. A separate Engagement Report was prepared for the first phase of the project (see Z20/210555). In October 2020, Council resolved to work with residents to investigate additional naming options for the second part of Kembla Grange – Suburb A. Residents were able to make their additional suggestions from 4 November to 16 December 2020.



Suburb A engagement

In early 2021 the Community Working Group and the Aboriginal Working Group met again separately to discuss the additional names put forward by the community and to carry out further research. A shortlist of names for Suburb A were suggested and reported to Council in July 2021. At the Council meeting on 19 July 2021, Council resolved to endorse the shortlist of names and place these on public exhibition for comment.

The exhibition period ran from 6 August to 17 September 2021. 1015 letters and emails were sent to community members, including those who had made submissions in 2020. These letters included Frequently Asked Questions, a feedback form and a link to the <https://our.wollongong.nsw.gov.au/west-dapto-suburb-a-shortlist-of-names> webpage. Residents were advised they could provide their comments via the feedback form, online survey, email, letters or phoning Council.

275 submissions were received. 130 via the online survey, 123 via the feedback form, 18 emails, three phone calls and one letter.

Overview of feedback

The name Stream Hill received the most support for Suburb A (177), followed by Murringah (83) and Haworth (50). Some respondents supported more than one name and several submissions said Council should keep Kembla Grange as the name for Suburb A.

Stream Hill was considered historically appropriate by many people for Suburb A. It was considered a nice name, easy to spell, say and had a pleasant sound. Negative comments mentioned the Stream Hill timber house was not well kept and it represented recent white history, rather than an older Aboriginal history.

Murringah was supported for recognising Aboriginal history, however the meaning, 'coal' received mixed support. Some people thought coal as a factor of climate change would not be an appropriate suburb name. Others felt it relevant for the region, rather than a suburb.

The name Haworth received less support than Stream Hill and Murringah. Those supporting the name felt it was historically significant and easy to say and spell, others felt it sounded like Hogwarts from the Harry Potter stories.

During the Shortlist of Suburb A names exhibition, some community members phoned, emailed and wrote to Council voicing their concern for any changes to the plan to divide the suburb of Avondale. While not part of this particular engagement, Council acknowledged the additional comments on Avondale and advised residents that all feedback would be considered.

Background

With the growth of the West Dapto Urban Release area, Council decided to undertake a suburb boundary review of Avondale, Kembla Grange and Huntley. The review aims to ensure the suburbs meet the needs of our current and future community. In determining new suburb boundaries, Council follows guidelines and criteria from The Geographical Names Board of NSW (GNB).

To begin the process of re-naming three suburbs in West Dapto, the community were invited to tell us their ideas for new suburb names in early 2020. Council wanted suggestions of local Aboriginal significance, local historical females and names that relate to features of the suburb. All Aboriginal language suggestions were reviewed by members of our Aboriginal community. A separate Community Working Group was formed to review all non-Aboriginal names. These two working groups worked with Council staff to prepare a shortlist of names for Suburb C and E. A separate engagement report (Z20/210555 July 2020) was prepared covering Phase 1 of the West Dapto Suburb Review and Naming Project.

The proposed shortlist of names for Suburb C (portion of Huntley) and Suburb E (portion of Avondale) were presented to Council for endorsement on 26 October 2020. Council resolved to endorse the shortlist of names for public exhibition. At the same meeting, Council resolved to work with residents to investigate additional naming options for the second portion of Kembla Grange – Suburb A. The exhibition ran from Wednesday 4 November until Wednesday 16 December 2020.



Suburb A engagement – 2021

In early 2021 the Community Working Group and the Aboriginal Working Group met again separately to discuss the additional names put forward by the community and to carry out further research. An engagement report (Z20/252083 April 2021) provides a progress update on Phase 2 of the West Dapto Suburb Review and Naming Project. A shortlist of names for Suburb A were suggested and reported to Council in July 2021. This current engagement report details of Phase 2 – West Dapto Suburb A Shortlist of Names. The Project Team will review the data in this engagement report and then prepare a final Report to Council on the entire West Dapto Suburb Review and Naming Project.

Stakeholders

Stakeholders identified prior to the commencement of the engagement period included:

- Residents
- Traditional Owners
- Local Aboriginal community members
- Community groups
- Community Working Party
- Aboriginal Working Party
- Neighbourhood Forum 8

Methodology

An information pack including a letter, Frequently Asked Questions and a feedback form was sent to 1,015 community members. Due to the Greater Sydney Covid lockdown, the information packs were not available at our Council libraries and Community Centres.

Results

This section of the report provides details on the on-line participation summary (Table 1), and the feedback on Murrumbidgee (see Table 2), Stream Hill (see Table 3) and Haworth (see Table 4).

Engagement Participation Results

Feedback came from 275 submissions, which included 130 online responses, 18 emails, 123 feedback forms, three phone calls and one letter.

There were no face to face engagement activities during the exhibition period due to the NSW lockdown and COVID restrictions.

Online Engagement Results

A total of 130 submissions were received online. Table 1 presents the usage statistics for the project page on Council's website.

Table 1: Summary of online participation

| Measure and Explanation | Usage |
|---|-------|
| Unique Site Visits – Total number of visits to the project page | 718 |
| Aware – Total number of users who viewed the project page | 606 |
| Informed – Total number of users who opened a hyperlink or read a document | 190 |
| Engaged – Total number of users who have actively contributed to the project via the project page | 130 |

Submission results

Community members were asked if they supported each of the names Murringah, Stream Hill and Haworth and to add any comments. Feedback came from 275 submissions, which included 130 online responses, 18 emails, 123 feedback forms, three phone calls and one letter. Some respondents supported more than one name and several submissions said Council should keep Kembla Grange as the name for Suburb A. The results for each name on the shortlist are recorded in Table 2 (Murringah), Table 3 (Stream Hill) and Table 4 (Haworth).

Murringah results

The name Murringah was supported by a third of people who chose to answer the Murringah questions. Details of support for Murringah appear in Table 2 below.

Table 2: Support for Murringah

| Suburb Name Support | Yes | No |
|------------------------------------|-----------|------------|
| Murringah | | |
| Online submissions | 48 | 81 |
| Feedback forms, emails and letters | 35 | 85 |
| Murringah total | 83 | 166 |

Comments on Murringah

The majority of opposition to the name Murringah referred to 'coal' as inappropriate for a suburb name. Some respondents mentioned the negative environmental impact of coal, while others thought coal was relevant to the entire region, rather than specifically appropriate for Suburb A. Some people said they wanted to support an Aboriginal name but were unhappy as the word coal is now associated with climate change. Fewer people thought the name was hard to pronounce and spell. Concern was raised that Murringah and Warringah sounded

similar and could be confused. Submissions asking Council to keep the name Kembla Grange were received as a response to the questions on Stream Hill, Murringah and Haworth.

Respect for our First Nations people was mentioned by the majority of people who supported Murringah as the name for Suburb A. Some respondents said they liked the sound of the word Murringah.

Stream Hill results

Community members were asked to provide feedback on the name Stream Hill. 256 of the 275 submissions responded to the Stream Hill questions. Two thirds of these submissions support the name. Details of support for Stream Hill appear in Table 3 below.

Table 3: Support for Suburb Name Stream Hill

| Suburb Name Support | Yes | No |
|------------------------------------|------------|-----------|
| Stream Hill | | |
| Online submissions | 84 | 45 |
| Feedback forms, emails and letters | 93 | 34 |
| Stream Hill total | 177 | 79 |

Comments on Stream Hill

The majority of positive comments for the name Stream Hill said it was historically appropriate for Suburb A. People said it was a nice name that was easy to spell and say, and had a pleasant sound. Fewer people said it was the 'best of a bad lot' of names.

Negative comments on Stream Hill included concerns the historical property 'Stream Hill' was unkept and was therefore an inappropriate suburb name. Some respondents felt it reflected recent white history, rather than older Aboriginal history, and the name was too similar to nearby Spring Hill. Others felt the name sounded pretentious (although one said it sounded cheap), it sounded like a train station and a street in the Steel Works. Several people thought the name inferred urinating and would attract ridicule as a suburb name. Others said they just don't like the name.

Haworth results

244 of the 275 submissions provided feedback on the name Haworth. The details of support for Haworth appear in Table 4 below.

Table 4: Support for Suburb Name Haworth.

| Suburb Name Support | Yes | No |
|------------------------------------|-----------|------------|
| Haworth | | |
| Online surveys | 18 | 108 |
| Feedback forms, emails and letters | 32 | 86 |
| Haworth total | 50 | 194 |

Comments on Haworth

Three quarters of submissions rejected Haworth as a name for Suburb A. Haworth was considered difficult to pronounce and spell, sounded like Hogwarts from the Harry Potter stories or a local guitar shop. Some respondents said it was not as historically significant as the other suggested names and generally disliked. Those who disliked the name Haworth said it would be confused with Haywards Bay and didn't represent the landscape or community. Several people said they would prefer the suburb to remain as Kembla Grange.

Favourable comments of Haworth included that coincides with Horsley, Huntley and Haywards Bay. Some respondents felt it was a name that reflected the region and was the best of a bad selection of names. Others thought it was easy to say and spell.

Next Steps

The feedback we've received will be used to inform the Council report with recommendation for the 1 November 2021 Council meeting. Depending on Council's decision, a formal application will then be made to the Geographical Names Board (GNB). The GNB then conduct their own community engagement process before making a final decision.